

**Adopted Version: Living Instrument Rev**

**UN Network on Racial Discrimination and Protection of Minorities:**

**Framework for Common Action for a Post-COVID-19 World 2021+**

**Co-Chairs: OHCHR (Secretariat Co-Chair) and UNESCO (Co-Chair 2021)**

**22 December 2020 rev (in effect 1 January 2021)**

Network Work Stream	Coordinating Agency	Senior Level Recommendation (from Senior Network meeting minutes 4 November 2020)	Actions 2021	Action, Goals and Purposes 2022-2025
<p><u>Racial Discrimination and Protection of Minorities in SDGs and LNOB</u></p>	<p><u>Network Coordinator:</u> WHO</p> <p><u>Involving</u> OHCHR, UNESCO, UNODC, OSAPG, UNHCR, UNICEF, ILO, UNFPA</p>	<p>Providing practical guidance to UN Country Teams and other field-based entities on measures to combat racial discrimination and strengthen protection of minorities, including gender dimensions and intersectional aspects, in particular by documenting and highlighting practical examples, and with a view <i>inter alia</i> to complementing the forthcoming UNSDG operational Guide on LNOB. This material should particularly inform – and be attentive to -- COVID-19 response, as well as to the development of UN country frameworks and programming.</p>	<p>Convene online training workshop for UNCT technical staff during Q3 that serves to:</p> <ul style="list-style-type: none"> <li>• Support LNOB Guide roll-out in areas related to racial discrimination and protection of minorities;</li> <li>• Advance understanding of racial discrimination and protection of minorities issues in programming among</li> </ul>	<p>Develop additional module on minority inclusion and tackling racial discrimination and related forms of intolerance into the standard HRBA training package.</p> <p>Establish an evidence base on racism and discriminations in collaboration with relevant stakeholders including academic and scientific communities (responsibility UNESCO)</p>

			<p>UNCTs and Peer Support Group;</p> <ul style="list-style-type: none"> <li>• Build capacity for utilizing the Frontier Dialogue outcomes and the final Network annotated checklist on minority inclusion and addressing racism and racial and related forms of discrimination, to support CCA/CF development.<sup>1</sup></li> </ul> <p>Engagement with targeted country-level involved in CCA/CF or other programming roll-out. <i>(Agencies share responsibility, as requests will come through different routes)</i></p>	Other actions t.b.d., depending on resources.
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<sup>1</sup> Including items such as strengthening understanding of the international human rights framework to combat racial discrimination and protect minorities including the ICERD, the DDPA and the programme of activities for the International Decade for people of African descent and gathering information and promote focus on people of African descent as a particular group requiring specific protection of their human rights.

			<p>Engage to strengthen PSG guidance as concerns racial discrimination and protection of minorities.</p> <p>Develop a joint UN perspectives piece or commentary for World Development or another journal with the outcomes of the Frontier Dialogue and the UN Network checklist for addressing racial discrimination and protection of minorities, so these are shared in the public domain and widely accessible. <i>(WHO and UNESCO leading on this)</i></p> <p>Disseminate and Use the UN Network on Racial Discrimination and Protection of Minorities Impact and Assessment Checklist on Combatting</p>	
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			<p>Racial Discrimination and Advancing Minority Inclusion and Protection to support the development of UN Common Country Assessments, UN Sustainable Development Cooperation Frameworks (CCA/CF) Processes and COVID-19 Response Plans. (OHCHR taking the lead on coordinating this).</p> <p>Compile and disseminate a good practices in combatting racial discrimination and strengthening protection of minorities in the field document, with divided thematic roles; based on <i>OHCHR</i>-developed template (OHCHR taking the lead on coordinating this).</p>	
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			<p>Develop an analytical framework to build an evidence base, including benchmarks and indicators, related to racism and various forms of discrimination (responsibility UNESCO)</p> <p>Develop programme content with UNCTs in rolling out the UNESCO Master Class Series against Racism and Discrimination (responsibility UNESCO)</p>	
<p><u>Racial Discrimination and Protection of Minorities in times of crisis/SG Call to Action for Human Rights/Prevention</u></p>	<p><u>Network Coordinator</u> OHCHR <u>a.i.</u></p> <p><u>Involving</u> UNICEF, UNHCR, PBSO, OSAPG, UNODC</p>	<p>Advancing attention to and action on combatting racial discrimination and strengthening protection of minorities in security, peacekeeping and the protection of civilians in conflict-affected settings, with Security Council resolution 2475 (2019) and affiliated work as a possible model in this regard.</p> <p><u>and</u></p> <p>In addition to SDG-relevant focus, Network matters should be reflected in and aligned with the Agenda for Protection; Network is requested and authorized to work also on peace, security, prevention and protection matters, with the Peacebuilding Fund a possible tool in this regard.</p>	<p>1. Engage to strengthen measures to address racial discrimination and protection of minorities in the Agenda for Protection, under Secretary General’s Call to Action on Human Rights, in particular as concerns Agenda for protection</p>	<p>Work toward Security Council Resolution on Racial Discrimination and Protection and Participation of Minorities in conflict affected countries.</p>

		<p><u>and</u></p> <p>There should be systematic attention to and action on racial discrimination and minority protection and participation matters in RMRs (in addition to CCA, CF and COVID-19 response work ongoing);</p>	<p>architecture development.</p> <p>2. Engage on racial discrimination and protection of minorities issues in the <u>RMR process</u>, in particular:</p> <ul style="list-style-type: none"> <li>○ Propose amendments to RMR guidance documents with a view to strengthening RMR attention to and guidance on systemic racial discrimination and minorities issues.</li> <li>○ If capacity is available, offer RMR</li> </ul>	
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			<p>process tangible scenarios and real-life examples of possible ways in which racial discrimination or treatment of minorities may contribute to or exacerbate situations giving rise to instability, conflict or crises.</p> <ul style="list-style-type: none"><li>○ If capacity is available, develop indicators for Network engagement in particular RMR review.</li></ul>	
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			<p>3. Undertake preliminary groundwork toward future Security Council Resolution on Racial Discrimination and Protection and Participation of Minorities in conflict affected countries, including by:</p> <ul style="list-style-type: none"><li>• Opening discussion with relevant actors</li><li>• Undertaking research on engagement to date by SC on minorities and racial discrimination</li></ul>	
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<p><u>Racial Discrimination and Protection of Minorities in Criminal Justice</u></p>	<p><u>Network Coordinator</u> UNODC</p> <p><u>Involving</u> OHCHR, UNICEF, UNESCO, UNDP</p>	<p>Deepening substantive understanding and engagement of law, policy, norms, facts and good practices in the areas of expertise of the UN Network as a whole, and its participating agencies and entities in particular. In 2021, this shall include attention to tackling racial discrimination and strengthening protection of minorities in areas including, but not necessarily limited to criminal justice and law enforcement, taking note in particular of the views and concerns expressed during the Human Rights Council’s June 2020 urgent debate, as well as advancing more broadly the minority protection agenda as per the SG’s February 2020 call to action on human rights.</p> <p><u>and</u></p> <p>United Nations Congress on Crime Prevention and Criminal Justice (Kyoto 2021), particularly relevant as concerns the issues of: (1) excessive use of incarceration in a criminal justice context; and (2) structural discrimination in criminal justice.</p>	<p><b>March:</b> Statement of the Network at the Kyoto Crime Congress</p> <p><b>April:</b> Develop a mapping of existing standards and tools relating to legal and criminal justice responses to racial discrimination and protection of minorities and discrimination within the CJ system (in collaboration with the Knowledge hub – TBD)</p> <p>&amp;</p> <p>Organize a meeting with the UNODC Research Branch with the view to developing criteria for classification of hate crime under ICCSP.</p> <p><b>May:</b> Possible statement of the HC or other relevant senior official or expert at the May 2021</p>	<p>Together with communications pillar raise awareness on existing international standards and good practices</p> <p>Development of a joint tool for legal assistance to Member States (resources needed) (possibly with IPU) and provide legal assistance upon request</p> <p>Explore with Member States if there is interest in developing new standards and norms on crimes motivated by racism and other related forms of intolerance and on discrimination in the criminal justice system.</p> <p>Develop a practical tool including guidance and good practices that could serve to strengthen the ICERD</p>
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			<p>and/or May 2022 sessions of the Commission on Crime Prevention and Criminal Justice (related to Human Rights Council Resolution 43/1 (racism and racial discrimination in law enforcement against Africans and People of African Descent but also possibly a broader statement related to Durban+20 etc.</p> <p>&amp;</p> <p>Organization of a side event at CCPCJ 2021 and/or 2022</p> <p><b>June:</b> Organize a first introductory meeting in order to enhance the involvement of the Network with treaty bodies, in particular CERD</p>	<p>continued guidance on discrimination with a focus on policy-makers and professionals from the LE and CJ areas.</p> <p>Development of criteria for classification of hate crime under ICCSP (TBD with UNODC Research Branch)</p> <p>Possible to explore a draft resolution for the 2022 session of the Commission on Crime Prevention and Criminal Justice</p>
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			<p>&amp;</p> <p>Disseminate the work of other HR bodies such as CERD General Comments, WG of Experts on People of African Descent amongst LE and CJ policy-makers and professionals (in collaboration with the Comms pillar – TBD)</p> <p><b>September:</b> Promote dissemination and implementation of the recommendations of the report done pursuant to Human Rights Council Resolution 43/1 (racism and racial discrimination in law enforcement against Africans and People of African Descent - to be further discussed with OHCHR – Sara Hamood)</p> <p>&amp;</p>	
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			<p>Adaptation of the above recommendations to other minority groups</p> <p><b>October/November:</b> Webinar together with Knowledge Hub</p> <p><i>Others:(this may move to 2022):</i></p> <p>International Decade for People of African Descent – include language on justice</p> <p>Advocate with UNCTs and other UN entities in the field to include victim organizations and representation from marginalized communities in order to take the victims' vulnerabilities into account when designing their responses and programmes relating to crimes motivated by discrimination and</p>	
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			<p>discrimination by and in the CJ system</p> <p>Reach out to relevant youth networks connected to the members of the pillar to raise the visibility of issues, existing standards and tools (in collaboration with the Comms pillar – TBD)</p>	
<u>Intersectionality</u>	<p><u>Network Coordinator</u> UNAIDS</p> <p><u>Involving</u> OHCHR, UNICEF, UN Women, UNODC, UNHCR, ILO</p>	<p>Providing practical guidance to UN Country Teams and other field-based entities on measures to combat racial discrimination and strengthen protection of minorities, including gender dimensions and intersectional aspects, in particular by documenting and highlighting practical examples, and with a view <i>inter alia</i> to complementing the forthcoming UNSDG operational Guide on LNOB. This material should particularly inform – and be attentive to -- COVID-19 response, as well as to the development of UN country frameworks and programming.</p>	<p>Develop and publish guidance note on intersectionality, racial discrimination and minority protection</p> <p>Develop and make available repository on intersectionality, racial discrimination and minority protection</p> <p>Ensure intersectionality examples are included good practices in combatting racial discrimination and</p>	<p>T.b.d., based on outputs in 2021</p>

			<p>strengthening protection of minorities in the field document (see LNOB Pillar above)</p> <p>Revisit the question of inclusion of intersectionality elements in training for the period 2022 forward, based on the materials developed in 2021 (above).</p>	
<p><u>Communications and Campaigning (including as concerns Date-Marks: DDPA +20 World Conference against racism Anniversary (2021), 21<sup>st</sup> March; International Decade for people of African descent Mid-Term Review (2021), Regional Meeting for the Middle East for the International</u></p>	<p><u>Network Coordinators</u> UNFPA and DGC</p> <p><u>Involving</u> OHCHR, UNESCO, UNODC, UNICEF</p>	<p>The senior level strongly endorsed the continued relevance of the Network, in particular in light of the various remarkable circumstances of 2020. Agencies commit to advancing the work of the Network, <i>inter alia</i> responding to the various calls by the Secretary General, including the Call to Action on Human Rights, and the letter to staff of June 2020, as well as in light of upcoming key anniversaries and processes 2021+, notably but not necessarily limited to mid-term review of the Decade of people of African Descent, 20<sup>th</sup> anniversary of the World Conference Against Racism, and the 30<sup>th</sup> anniversary of the 1992 UN Minorities Declaration.</p>	<p>Organize joint high-level celebrations/statements on key anniversaries/dates in each agency</p> <p>Disseminate and use the WGEPAD Operational Guidelines on inclusion of people of African descent in the 2030 Agenda</p> <p>Mapping of events/activities being planned around the</p>	<p>Awareness raising campaigning and development</p> <p>Build a sustainable advocacy and communication strategy based on the 2021 celebrations</p> <p>Build partnerships with the roster of celebrity champions to promote high visibility</p>

<p><u>Decade people of African descent (2021); UN Human Rights Council and GA third Committee annual discussions item on racism; UN Minorities Declaration Anniversary (2022)</u></p>			<p>different processes/dates as shared on the "Framework for common action" document - DGC will propose a template they already use and ensure we are collecting the most relevant information. Suggest adding a column for a short description of events/plans as well as one for "expectation for coordination" the latter would specify if the network is for example amplifying the comms messages in a coordinated manner/ organizing a specific event/ its advocacy such as a joint statement delivered by a high level etc. Can be flexible, but its helpful for planning.</p> <p>High level political events coming up the</p>	
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			<p>pipeline, in particular related to the 20<sup>th</sup> anniversary of the Durban Declaration and Programme of Action (2001 World Conference Against Racism) and the Mid-Term Review of the Decade of people of African Descent:</p> <ul style="list-style-type: none"> <li>-ECOSOC special meeting on the 18<sup>th</sup> February to commemorate the DDPA 20<sup>th</sup> Anniversary “Reimagining Equality: Eliminating racism, xenophobia and discrimination for all in the decade of action for the SDGs”;</li> <li>-High level panel discussion at the 46<sup>th</sup> HRC session</li> </ul>	
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			<p>on the 22<sup>nd</sup> February “The state of play in the fight against racism and discrimination 20 years after the adoption of the Durban Declaration and Programme of Action and the exacerbating effects the COVID-19 pandemic has had on these efforts”;</p> <p>-Annual panel debate organised by the President of the GA in New York and the President of the HRC in Geneva to celebrate 21<sup>st</sup> of March International Day for the</p>	
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			<p>Elimination of Racial discrimination. At the 46<sup>th</sup> HRC session: on 12<sup>th</sup> of March with a theme on the role of youth in combatting racism and racial discrimination; in NY to be clarified with the PGA office;</p> <p>- On the 18<sup>th</sup> March at the 48<sup>th</sup> HRC session, the High Commissioner oral update of the HRC on the implementation of its resolution 43/1;</p> <p>-In May (tentatively during its third week) the PGA</p>	
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			<p>will be organising Mid-term review of the International Decade for People of African Descent in New York;</p> <p>-In September, the High level GA meeting to commemorate the DDPA 20<sup>th</sup> Anniversary;</p> <p>-Q4 regional meeting on the International Decade for People of African Descent for MENA region.</p> <p><b>DDPA anniversary:</b></p> <ul style="list-style-type: none"> <li>• Will need focused discussion on messaging (how</li> </ul>	
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			<p>broad/focused etc/potentially focus messages on text of the declaration).</p> <ul style="list-style-type: none"> <li>• For analytics we will require hashtags and/or potential key words for algorithm to analyze hate speech</li> </ul> <p>Events surrounding 25th of March International Day of remembrance for the victims of slavery and the transatlantic slave trade. The theme for 2021 is "Ending slavery's legacy of racism: a global imperative for justice." to the list on the "Framework for common action" document.</p>	
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			<p>DGC will create and share for a Trello board for repository and calendar of events. The board will be used by the network to share and store relevant content and have a access to a shared calendar of events.</p> <p>Consult and roll out plans for 30<sup>th</sup> anniversary of 1992 Minorities Declaration (2022) (OHCHR)</p> <p>Pillar will create an email distribution list for the Comms pillar</p> <p>Establish a roster of celebrity champions for racism and discrimination</p>	
<u>UN Diversity and the Policy Field: Internal/External Linkages</u>	<u>Network Coordinator</u>	Participants stressed the need to address structural discrimination internally and externally, as well as linkages between these, and called on the Network to work on inter alia on gender, age and disability, as well as other intersectionality grounds as relevant.	Hear views and plans of SG Task Force (March 2021 Network meeting)	

	<p>OHCHR a.i.</p> <p><i>Pillar dormant and to be reviewed in Q3/Q4 2021, subsequent to the completion of the work of the SG Task Force on addressing racism at the UN.<sup>2</sup></i></p>	<p><u>And</u></p> <p>Urged that linkages be drawn between attention to racism, discrimination and diversity matters internally (in many cases the subject of ongoing scrutiny and processes in-agency now), and the external policy work. In line with its original 2012 mandate, the Network focusses on both the external policy field and processes to advance the diversity of the UN at all levels, and to tackle internal racism, discrimination and related intolerance, as well as interlinkages between internal and external.</p> <p><u>and</u></p> <p>Requested linkages to other diversity vectors, including age, gender and disability.</p> <p>With particular reference to advancing the UN's own diversity at all levels and to talent retention including among national and international staff, participants noted data gaps and called for discussion as to how to overcome these.</p>		
<p><u>UN Network Knowledge Hub Coordination</u></p>	<p><u>Network Coordinator</u> UNHCR</p> <p><u>Involves</u> All Network</p>		<p>Acts as convenor with selected experts from the Network to support Network priorities/goals</p>	<p>Acts as convenor with selected experts from the Network to support Network priorities/goals</p>

<sup>2</sup> The original mandate of the network includes this aspect, and it was strongly reaffirmed at the 4 November 2020 ASG-level meeting. However, it is unclear if the Network adds value in this regard in 2021, in light of an ongoing group under the auspices of the Secretary General –the Task Force on addressing racism at the UN -- specifically dedicated to these questions. Pursuant to discussion with the members of the Task Force at the Network's March 2021 meeting, the Network will revisit its possible roles and actions in this area, pursuant to the completion of the work of the Task Force, expected in Q3/2021.

			Organises one or more Network-focused webinars on core questions and themes	
<u>UN Network Development, Accountability and Branding</u>	<u>Network Coordinator:</u> Network Co-Chairs  <u>Involves</u> All Network	<p>Beginning in 2021, the Network will add a rotating co-chair, to supplement OHCHR permanent chairing of the Network. The meeting left open the possibility of further discussion at a future date of a permanent rotating chair arrangement.</p> <p>It is recommended that The UN Network on Racial Discrimination and Protection of Minorities considers establishing a link to the UNSDG. The Network would report to the UNSDG on a biannual basis via the most appropriate mechanism established for this purpose, beginning with a report to be presented by 30 June 2021, and would be available on a standing basis for expertise in its relevant domains. This recommendation would not preclude the Network from working also in other areas, most notably as concerns pillars of the Secretary-General's Call to Action dedicated to combatting gender discrimination; protection; and human rights defenders/civic space, as well as in other areas as relevant.</p>	<p>Develop, collate and advance ideas for more concrete asks and request for EC/DC guidance</p> <p>Identify and act on possibilities to mobilize resources in support of Network efforts</p> <p>Coordinate efforts on behalf of the Network to establish and deepen links to the UNSDG, including as concerns regular reporting.</p> <p>Develop Co-chairing and common Network management (<i>OHCHR with 2021 network co-chair</i>).</p>	

			<p>Extend Network to relevant Field colleagues.</p> <p>Convene at least one (1) Senior Level meeting of the Network annually, as well as at least three (3) Technical Level meetings of the Network annually. <i>(Network Co-Chairs)</i></p> <p>Convene outreach meeting to Member States and donors to present the work of the Network, as well as its plans (September 2021, on the margins of the Human Rights Council, t.b.c.)</p>	
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